

**MINUTES OF THE
SOCIAL SERVICES APPROPRIATIONS SUBCOMMITTEE**

Salt Lake County Sheriff's Office and Metro Jail, 3365 South 900 West Salt Lake City, Utah
June 16, 2016 7:59 a.m.

Members Present: Sen. Allen M. Christensen, Co-chair
Rep. Paul Ray, Co-chair
Rep. Edward H. Redd, House Vice Chair
Sen. Luz Escamilla
Sen. Todd Weiler
Rep. Melvin R. Brown
Rep. Rebecca Chavez-Houck
Rep. Bradley M. Daw
Rep. Sandra Hollins
Rep. Earl D. Tanner
Rep. Raymond Ward

Members Excused: Sen. Lincoln Fillmore

Members Absent: Sen. Deidre M. Henderson
Sen. Alvin B. Jackson
Sen. Mark B. Madsen
Sen. Brian E. Shiozawa
Rep. Robert Spendlove

Staff Present: Mr. Russell T. Frandsen, Fiscal Analyst
Mr. Stephen C. Jardine, Fiscal Analyst
Ms. Tonya Hadley, Secretary

Note: A copy of related materials and an audio recording of the meeting can be found at www.le.utah.gov.

1. Call to Order

Co-chair Ray called the meeting to order at 8:28 a.m.

2. Subcommittee Questions from the 2016 General Session (Department of Human Services)

Rep. Chavez-Houck asked the Marriage Commission to show outcomes from their program and recommended peer trainers. Dr. Alan Hawkins, Camilla Eyring Kimball Professor of Family Life, Brigham Young University, responded in behalf of the Utah Marriage Commission.

Co-chair Ray verbalized Rep. Brown's [question](#). Co-chair Ray and Rep. Ward questioned Ms. Kelly Peterson, Chief Operating Officer, Utah Foster Care Foundation, about the percentage of their budget that goes to personnel. She spelled out why it is so high.

3. Subcommittee Questions from the 2016 General Session from non-state agencies

Co-chair Ray read Rep. Tanner's [question](#). Ms. Jenn Oxborrow, Executive Director, Utah Domestic Violence Coalition, Rep. Redd, and Rep. Tanner further discussed perpetrator's needs. (["Utah Domestic Violence Coalition" handout](#))

4. Funding and Responsibility for Local Medicaid Mental Health Services Match

Mr. Stephen Jardine, Fiscal Analyst, LFA, explained that this topic was reviewed in response to Legislative intent language passed during the 2016 General Session. It was directed then to study, during 2016 interim, the best solution to fund Medicaid mental health services effectively and decide who and how that can be financially sustained. [Issue Brief: "Local Authority Mental Health Medicaid Match Report."](#)

Mr. Kyle Snow, Chair and CEO, Utah Behavioral Healthcare Committee (UBHC) and Northeastern Counseling Center, and Ms. Elizabeth Klc, Director, UBHC presented ["Local Authority Mental Health Medicaid Match Report"](#), dated June 2016.

UBHC requested the Legislature fund \$6.4 million ongoing during its 2017 General Session to make the past appropriation ongoing. UBHC also requests the Legislature fund an additional \$5 million ongoing for increased caseload growth subsequent to the initial \$6.4 million request.

Co-chair Christensen, Co-chair Ray and Rep. Redd asked questions about outpatient Medicaid Mental Health services. Mr. Snow clarified. Rep. Ward queried if counties are contractually obligated to provide a match in conjunction with the state's contribution. Mr. Snow affirmed they were.

Mr. Nate Checketts, Deputy Director, Utah Department of Health (DOH), pointed out that H.B. 437 directs the State pay all costs for the H.B. 437-defined population.

5. Foster Care Rate Increase

Ms. Laurieann Thorpe, President, Foster Families of Utah, explained the proposed [rate reimbursements](#). Co-chair Christensen asked how many kids are served. She specified 2,500-2,700 children. Rep. Chavez-Houck inquired about quality of care. Ms. Thorpe highlighted the controls in place. Mr. Craig Peterson, Consultant, Utah Foster Care Foundation, expounded further. Rep. Chavez-Houck questioned fees for in-service training. Ms. Thorpe answered. Co-chair Christensen shared a success story praising DCFS for using flexibility.

6. Public Input on Topics on Today's Agenda

None.

7. Mental Health/Substance Abuse Services

Mr. Jardine laid the groundwork for the [presentation](#) on Salt Lake County (SLCo) Behavioral Health Services (BHS). Mr. Tim Whalen, Director of BHS, SLCo; Ms. Jeannie Edens, Health Policy Coordinator, SLCo; Sheriff Jim Winder, SLCo; and Sheriff Chad Jensen, Cache County, presented an overview of substance abuse and mental health system components and how these components coordinate with the public safety and criminal justice systems. ([SLCo Jail handout](#)).

Rep. Chavez-Houck asked why people flock to Salt Lake County for services. Mr. Whalen, Rep. Redd, and Sheriff Winder commented. Rep. Daw thanked the panel and advocated for treatment versus just locking offenders up.

Rep. Chavez-Houck asked the Sheriff to address trafficking. Sheriff Winder explained the current situation. Rep. Ward asked what kind of drugs are prevalent. Sheriff Winder stated the current facts regarding drug use and drug availability. Co-chair Ray referenced a pure form of heroine causing potential deaths.

Rep. Redd and Sheriff Jensen noted challenges that still exist due to small Justice Reinvestment Initiative (JRI) budgets in rural Utah. Co-chair Ray suggested a joint meeting with other Legislative committees that are responsible for JRI. Rep. Redd agreed.

8. Tour of Salt Lake County Metro Jail

Police officers led tours of the facility. On one tour, a discussion took place regarding a proposal for a forensic mental health pod in the jail. This discussion was in context of the Utah State Hospital's ongoing forensic mental health inreach efforts.

9. Strategies to Address High Cost Clients

[Issue Brief: "High Cost Individuals Report Summary"](#)

Mr. Dave Henriksen, Ambulatory Clinical Director, Intermountain Medical Group, presented on the "sickest of the sick" and what Intermountain Health Care (IHC) is doing to address these patients.

Sen. Escamilla asked about ages and medical conditions [classified as high cost](#). "[DHS Descriptions of High Cost Clients](#)" handout). Mr. Henriksen specified they treat adults with 15 or more co-existing conditions. Rep. Redd questioned the follow-up of medication for the 20-30 medications these patients are prescribed and also how they get patients to come to their appointments. Mr. Henriksen explained what IHC is doing.

Rep. Chavez-Houck stressed using the Emergency Room as a cost driver to reshape behavior moderation in the marketplace. Mr. Henriksen responded. Rep. Daw asked, if these people don't have cancer, joint replacement, trauma, "What are the top two conditions these patients do

have?” Mr. Henriksen emphasized, “100 percent mental illness” and conditions like hypertension, diabetes, sleep apnea, and obesity.

Rep. Ward commented about the level of control in this setting. Mr. Henriksen confirmed the advantages of being able to get into the home to help and of having an on-staff pharmacist.

Mr. Whalen and Ms. Edens presented “[Programming for the High Cost Individual](#).” Rep. Redd declared this appears to be successful. Why are other state and local agencies not copying it? Mr. Whalen remarked because of the cost, particularly start-up costs. Rep. Redd queried if it is run by the county. Mr. Whalen described that SLCo has a contract for the services at UNI (University Neuropsychiatric Institute). Rep. Redd questioned if it could be scaled down for other areas of the state? Mr. Whalen offered to provide Mr. Jardine the numbers.

10. Subcommittee Questions from the 2016 General Session (Department of Human Services)

Ms. Ann Williamson, Executive Director, Department of Human Services (DHS), presented what the Department of Human Services was doing to address high cost youth within its system and also responded to Rep. Chavez-Houck’s question on Intergenerational Poverty (IGP). Sen. Escamilla expressed her concern that IGP only looks at parents who accessed services as children. She feels this excludes refugees or people who grew up in other states. Ms. Williamson responded.

11. Subcommittee Questions from the 2016 General Session (Department of Health)

Skipped

12. Update on Implementation of Health Coverage Improvement Program

Co-chair Christensen explained yesterday’s meeting regarding public comment on H.B. 437. Dr. Joseph Miner, Executive Director, DOH, and Mr. Checketts detailed. Co-chair Christensen asked about how much leeway they have to alter the bill. Mr. Checketts answered. Rep. Redd commented about folks who will become high cost, who can benefit from better management early.

13. Study of Options to Keep People Out of Nursing Homes

This was moved to the afternoon agenda.

14. Study of New Hope and Community-based Settings Rule

Ms. Mary Ann Davies, Staff Attorney, Disability Law Center (DLC), and Ms. Laura Henrie, Supervising Attorney, DLC, presented concerns the DLC has regarding the state’s compliance with the new “[Home and Community-Based Settings Rule](#).” States are required to be in

compliance by 2019 or face federal funding penalties. Co-chair Christensen asked for a summary of the rule. Ms. Davies summarized. Sen. Escamilla asked which division handles this. Ms. Tonya Hales, Assistant Division Director, DOH, indicated it was her division.

15. Comparison of Social Services Recommendations to Final Action Taken by the Legislature

This was moved to the afternoon agenda.

16. Other Business

The committee took a lunch break and planned to reconvene at the Cornerstone Counseling Center at 1:30 p.m. Directions and a map were provided.

17. Adjourn

There was no motion to adjourn. Co-chair Christensen adjourned the meeting at 12:48 p.m.