

Office of the
Legislative Fiscal Analyst

FY 2001 Budget Recommendations

Joint Appropriations Subcommittee for
Health and Human Services

Utah Department of Human Services
Division of Substance Abuse

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

1.0 Summary: Division of Substance Abuse

The Division of Substance Abuse (DSA) is the State substance abuse authority. The Division administers state and federal funds for the treatment and prevention of substance abuse. It contracts with the State’s 13 local substance abuse authorities, which provide services either directly or through contract providers. The Division receives state and federal substance abuse funds and allocates them to local substance abuse authorities. A seven-member Board of Substance Abuse is the policy-making entity for the Division.

1.1 Financial Summary

The Analyst recommends a total appropriation of approximately \$27 million for DSA for FY 2001. This includes \$10.7 million from the State General Fund.

	Analyst FY 2001 Base	Analyst FY 2001 Changes	Analyst FY 2001 Total
Financing			
General Fund	\$10,655,600		\$10,655,600
Federal Funds	15,290,400		15,290,400
Dedicated Credits Revenue	39,700		39,700
GFR - Intoxicated Driver Rehab	950,000		950,000
Transfers - Internal	21,600		21,600
Transfers - Other Agencies	12,400		12,400
Total	\$26,969,700	\$0	\$26,969,700
Programs			
Administration	\$1,341,800		\$1,341,800
State Services	3,639,900		3,639,900
Local Centers	21,038,000		21,038,000
Drivers Under the Influence	950,000		950,000
Total	\$26,969,700	\$0	\$26,969,700
FTE	20.0		20.0

2.0 Issues: Division of Substance Abuse

2.1 Division Budget Summary

DIVISION OF SUBSTANCE ABUSE		
SUMMARY OF ANALYST RECOMMENDATIONS - FY 2001		
	General Fund	Total Funds
FY 2000 AUTHORIZED	\$10,659,300	\$26,986,200
Non-General Fund revenue estimate revisions		(9,900)
FY 2001 BASE BUDGET	<u>\$10,659,300</u>	<u>\$26,976,300</u>
Adjustment for 16 less work hours	(3,400)	(6,000)
State ISF Rate Changes	1,400	2,700
State Retirement Rate Reductions	(1,900)	(3,500)
Risk Mgt Rate Redistribution (from FY 2000)	200	200
FY 2001 ADJUSTED BASE BUDGET	<u>\$10,655,600</u>	<u>\$26,969,700</u>
FY 2001 ANALYST RECOMMENDED BUDGET	<u>\$10,655,600</u>	<u>\$26,969,700</u>
(Without Compensation Adjustment)		

2.2 Adjustments to Base Budget

The Fiscal Analyst has adjusted the base budget for FY 2001 to reflect the shortened work year by 16 hours (\$3,400 General Fund reduction), change in the retirement rate (\$1,900 General Fund reduction), changes in the rates charged by the State’s internal service funds (\$1,400 General Fund increase), and a \$200 increase for an adjustment in last year’s appropriated increase for Risk Management’s liability premium increase. These budget adjustments are part of the recommendation for the Administration program in the Division.

2.3 Legislative Intent Language

The 1999 Legislature approved the following intent language regarding the Division of Substance Abuse:

“ It is the intent of the Legislature that the State Board of Substance Abuse and/or the local substance abuse boards in their procurement processes are strongly encouraged to consider the Utah Alcoholism Foundation in contracting for treatment services for one more year until an audit has been performed of the Foundation and the State Board has had an opportunity to review and act upon such audit.”

On April 21, 1999, the State Board voted to “accept the language as written except for the audit statement.” There is no legislative audit occurring. There was a request, but the audit committee has not chosen this issue yet. The Board instructed DSA to “pass on a copy of the original language and Board’s action to all of the local authority programs.”

“It is the intent of the Legislature that the Division of Substance Abuse increase spending by \$200,000 from the federal Substance Abuse Prevention and Treatment grant for additional services for local Drug Courts.”

The Division has provided seven planning grants of \$10,000 each to the seven areas of the State currently without a Drug Court. These funds are to begin the process of establishing Drug Courts. In addition, \$130,000 is being made available to existing drug courts. This includes \$47,500 to the Salt Lake adult drug court, \$27,500 each to the Utah County and Uintah drug courts, and \$27,500 to the Salt Lake Juvenile drug court.

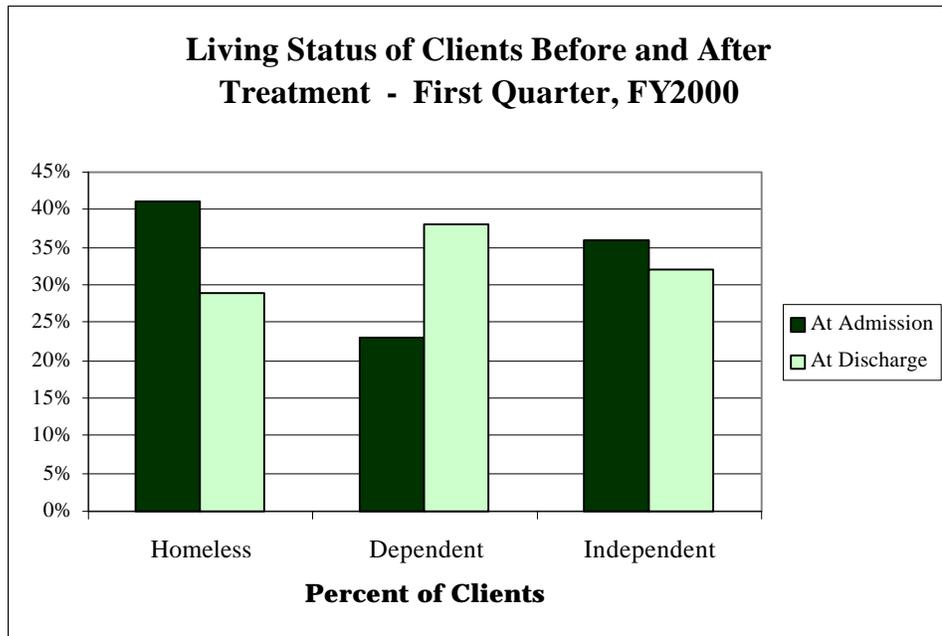
3.0 Programs: Division of Substance Abuse (DSA)

Performance Measures

While the Division will report in more detail on performance and outcome measures, the Analyst has chosen several measures to highlight in this report. Performance measures used in the substance abuse field generally try to gauge lessening of dependency and an improved quality of life.

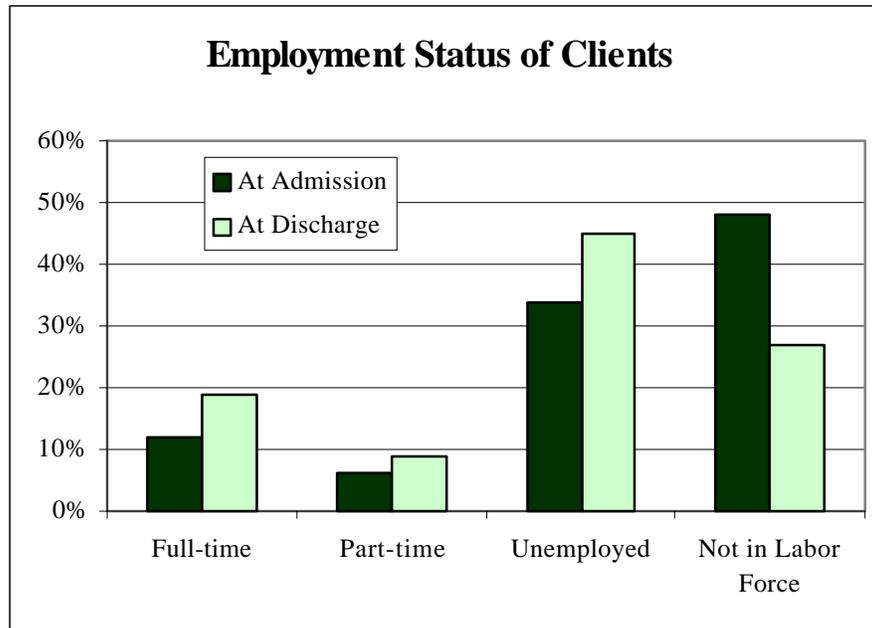
Clients in treatment improve their living status.

The first chart shows the living status of clients at time of admission and at time of discharge. It appears that clients enter more stable living arrangements after treatment, even though they are not fully able to cover the costs on their own (dependent).



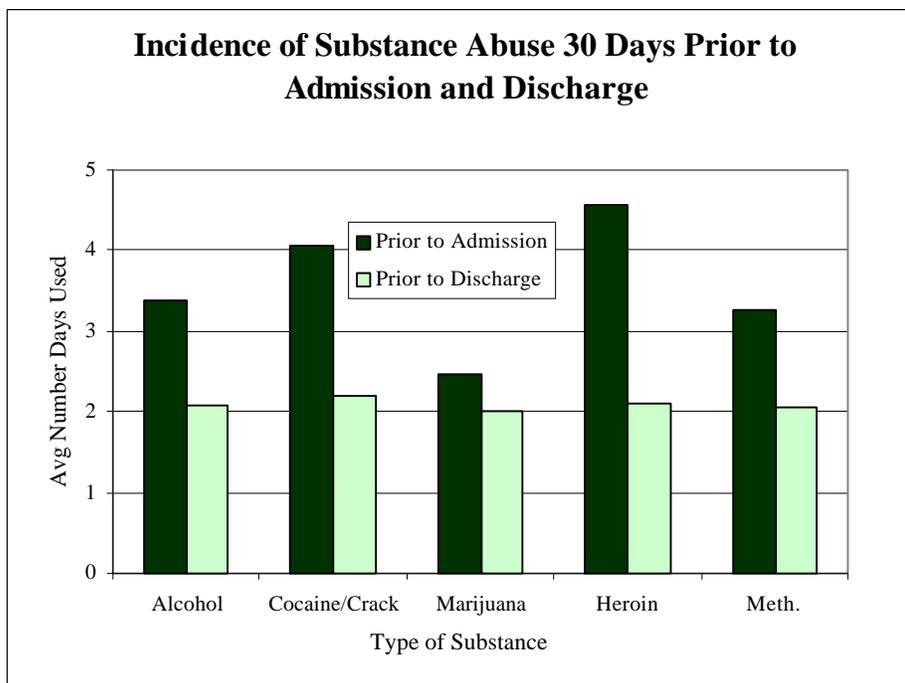
Clients receiving treatment improve their employment status.

The second chart depicts changes in employment status from when clients entered treatment and at discharge. Note that the percent unemployed actually increased significantly; however, that means that more people are entering the workforce looking for employment.



Level of abuse reduced while in treatment

The third chart shows reported decreases in incidence of clients' substance abuse 30 days prior to admission compared with 30 days prior to discharge. This includes all programs, not just resident treatment programs. It also includes individuals who do not complete treatment programs.



3.1 Administration

Recommendations

The Analyst recommends an appropriation of \$1,341,800 (\$697,100 General Fund) for FY 2001. The recommendation includes adjustments for the 16-hour work year reduction, internal service fund rate changes, the retirement rate change, and reallocation of Risk Management’s premium increase from FY 2000.

	FY 1999	FY 2000	FY 2001	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	\$635,533	\$700,800	\$697,100	(\$3,700)
Federal Funds	583,678	583,700	583,400	(300)
Dedicated Credits Revenue	39,608	39,600	39,700	100
Transfers - Internal		21,800	21,600	(200)
Beginning Nonlapsing	8,229	12,400		(12,400)
Total	\$1,267,048	\$1,358,300	\$1,341,800	(\$16,500)
Expenditures				
Personal Services	\$820,362	\$1,001,400	\$982,000	(\$19,400)
In-State Travel	10,966	11,000	11,000	
Out of State Travel	17,665	12,000	12,000	
Current Expense	298,330	229,300	232,400	3,100
DP Current Expense	119,725	104,600	104,400	(200)
Total	\$1,267,048	\$1,358,300	\$1,341,800	(\$16,500)
FTE	18.0	20.0	20.0	

Purpose

The State Office administers state and federal substance abuse programs. Services are provided by local substance abuse authorities. Services include education, prevention, and treatment. The state office is responsible for data collection and reporting required by federal grant programs. It provides technical research and fiscal assistance to the local substance abuse authorities. It is responsible for the establishment of abuse prevention programs in cooperation with the State Office of Education and other agencies.

3.2 State Services

Recommendation

The Analyst recommends \$3.6 million for State Services programs for FY 2001, including \$590,700 from the General Fund.

	FY 1999	FY 2000	FY 2001	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	\$772,111	\$590,700	\$590,700	
Federal Funds	1,457,399	3,036,800	3,036,800	
Dedicated Credits Revenue	(44,556)			
Transfers - Other Agencies	12,368	12,400	12,400	
Total	\$2,197,322	\$3,639,900	\$3,639,900	\$0
Expenditures				
Personal Services	\$20,892			
Current Expense	45			
DP Current Expense	7,252			
Other Charges/Pass Thru	2,169,133	3,639,900	3,639,900	
Total	\$2,197,322	\$3,639,900	\$3,639,900	\$0

*Federal Fund
Increases*

Several new federal grants have resulted in an increase of more than \$1 million from last year's actual collections. One is a Federal Treatment Needs Grant which provides \$714,000 over three years to enhance the Division's efforts to acquire good incidence and prevalence studies in the State. The Division is the lead in a four-state grant of \$4.8 million (over three years) which will be used for a treatment outcome pilot project. Utah will keep about \$200,000 each year and pass the balance through to three other western states.

Purpose

While most Division funds are passed through to local substance abuse authorities, the Division keeps some funds for statewide programs. By Board policy, the Division may retain up to 10 percent of these funds for substance abuse services described below:

- * *Drug Free Schools and Communities:* A specific federal grant to local authorities to provide prevention and education programs for high-risk youth and the general public.
- * *State Office of Education:* The State Office of Education provides curriculum and training in drug abuse prevention.
- * *Department of Corrections:* The Department of Corrections provides substance abuse treatment services at the Utah State Prison.
- * *University of Utah:* The University of Utah provides counseling education, clinic services, evaluation and data analysis and operates the Utah School of Alcohol and Other Drug Dependencies.
- * *Federal Grants:* The Division has several federal grants including a Treatment Needs grant, TOPPS I and II which are treatment outcomes measurement grants, two prevention grants studying risk and protective factors in the State, and a grant looking at drug and alcohol use among arrested persons.

3.4 Local Services

Recommendations

The Analyst’s recommendation for FY 2001 includes \$9.4 million from the General Fund and an estimated \$11.7 million in federal funds, for a total of about \$21 million, to be distributed to local substance abuse authorities.

	FY 1999	FY 2000	FY 2001	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	\$8,993,856	\$9,367,800	\$9,367,800	
Federal Funds	9,967,418	11,670,200	11,670,200	
Closing Nonlapsing	(12,373)			
Total	<u>\$18,948,901</u>	<u>\$21,038,000</u>	<u>\$21,038,000</u>	<u>\$0</u>
Expenditures				
Other Charges/Pass Thru	\$18,948,901	\$21,038,000	\$21,038,000	
Total	<u>\$18,948,901</u>	<u>\$21,038,000</u>	<u>\$21,038,000</u>	<u>\$0</u>

Purpose

County commissioners are designated as the local substance abuse authorities in the state. The counties may join together to provide or contract for these services, including prevention, intervention, and treatment. The substance abuse authorities are required to provide a minimum 20 percent match for funds received. There are currently 13 substance abuse centers in the State: Bear River, Weber, Davis, Salt Lake, Wasatch, Central Utah, Southwest, Four Corners, San Juan, Uintah, Summit, Utah and Tooele.

3.5 DUI Fines

Recommendations

The Division’s expenditures from this Trust Account are limited to the lessor of the amount authorized by the Legislature or by the availability of funds. The recommended appropriation for FY 2001 is the same as the current authorized amount, \$950,000.

	FY 1999	FY 2000	FY 2001	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
GFR - Intoxicated Driver I	\$950,000	\$950,000	\$950,000	
Lapsing Balance	(28,315)			
Total	<u>\$921,685</u>	<u>\$950,000</u>	<u>\$950,000</u>	<u>\$0</u>
Expenditures				
Other Charges/Pass Thru	\$921,685	\$950,000	\$950,000	
Total	<u>\$921,685</u>	<u>\$950,000</u>	<u>\$950,000</u>	<u>\$0</u>

Purpose

The Division oversees the Intoxicated Driver Rehab Trust Account. The state receives 7.5 percent of the surcharges levied on persons convicted of a felony, class A, or B misdemeanor. These fees on fines are appropriated to the Division and then distributed to the 13 local substance abuse authorities by formula to support education and intervention services for drivers guilty of driving under the influence. The formula is driven by the prevalence study of substance abuse as well as by overall population.

4.0 Additional Information: Division of Substance Abuse

4.1 Funding History

	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001
	Actual	Actual	Actual	Estimated	Analyst
Financing					
General Fund	\$9,323,400	\$10,123,500	\$10,401,500	\$10,659,300	\$10,655,600
Federal Funds	13,030,646	12,034,644	12,008,495	15,290,700	15,290,400
Dedicated Credits Revenue	2,996,026	133,864	(4,948)	39,600	39,700
GFR - Intoxicated Driver Rehab	900,000	950,000	950,000	950,000	950,000
Transfers - Internal	57,850	21,270		21,800	21,600
Transfers - Other Agencies	27,000		12,368	12,400	12,400
Beginning Nonlapsing	3,398	4,919	8,229	12,400	
Closing Nonlapsing	(4,918)	(8,229)	(12,373)		
Lapsing Balance	(57,854)		(28,315)		
Total	\$26,275,548	\$23,259,968	\$23,334,956	\$26,986,200	\$26,969,700
% Change		-11.5%	0.3%	15.6%	-0.1%
Programs					
Administration	\$1,008,658	\$1,076,113	\$1,267,048	\$1,358,300	\$1,341,800
State Services	2,984,411	2,546,482	2,197,322	3,639,900	3,639,900
Local Centers	18,417,307	18,563,896	18,948,901	21,038,000	21,038,000
Drivers Under the Influence	842,146	950,000	921,685	950,000	950,000
DHS Substance Abuse Extra	3,023,026	123,477			
Total	\$26,275,548	\$23,259,968	\$23,334,956	\$26,986,200	\$26,969,700
Expenditures					
Personal Services	\$3,031,899	\$777,196	\$841,254	\$1,001,400	\$982,000
In-State Travel	74,044	10,169	10,966	11,000	11,000
Out of State Travel	15,999	11,810	17,665	12,000	12,000
Current Expense	825,512	352,955	298,375	229,300	232,400
DP Current Expense	84,230	47,460	126,977	104,600	104,400
DP Capital Outlay					
Other Charges/Pass Thru	22,243,864	22,060,378	22,039,719	25,627,900	25,627,900
Total	\$26,275,548	\$23,259,968	\$23,334,956	\$26,986,200	\$26,969,700
FTE	88.0	17.0	18.0	20.0	20.0

4.2 Federal Funds

Program	FY 1999 Actual	FY 2000 Authorized	FY 2001 Analyst
Drug Free Schools	\$696,607	\$696,600	\$696,600
State Matching Funds			
Totals for this grant/contract	\$696,607	\$696,600	\$696,600
Misc. OHDS Grants	(\$288,590)	\$145,200	\$145,200
State Matching Funds			
Totals for this grant/contract	(\$288,590)	\$145,200	\$145,200
DHS Other Grants	\$1,333,060	\$1,933,100	\$1,933,100
State Matching Funds			
Totals for this grant/contract	\$1,333,060	\$1,933,100	\$1,933,100
DHS SAPT Block Grant*	\$10,267,418	\$12,515,800	\$12,515,500
State Matching Funds			
Totals for this grant/contract	\$10,267,418	\$12,515,800	\$12,515,500
<i>* No direct match required, except for "maintenance of effort."</i>			
Total Federal Funds	\$12,008,495	\$15,290,700	\$15,290,400
State Matching Funds	0	0	0
Total Funds	\$12,008,495	\$15,290,700	\$15,290,400