

# Redistricting Committee

---

Friday, August 19, 2011

9:00 a.m.

Room 30 • House Building

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*For further information, please contact John Cannon at 801-538-1032*  
Prepared by the Office of Legislative Research and General Counsel



Michael E. Christensen  
Director

John L. Fellows  
General Counsel

# NOTICE OF MEETING

## Redistricting Committee

The committee chairs have scheduled the following meeting:

DATE: **Friday, August 19, 2011**  
TIME: **9:00 a.m.**  
PLACE: **House Building Room 30**

If committee members would like to be excused from the meeting, they may call John Cannon or Kimberly Heiner at 801-538-1032.

### COMMITTEE MEMBERS

Sen. Ralph Okerlund, Senate Chair  
Rep. Kenneth W. Sumsion, House Chair

Sen. Gene Davis	Rep. Neal B. Hendrickson
Sen. Benjamin M. McAdams	Rep. Don L. Ipson
Sen. Stuart C. Reid	Rep. Brian S. King
Sen. Kevin T. Van Tassell	Rep. Todd E. Kiser
President Michael G. Waddoups	Speaker Rebecca D. Lockhart
Rep. Roger Barrus	Rep. Merlynn T. Newbold
Rep. Melvin R. Brown	Rep. Curt Webb
Rep. Gage Froerer	Rep. Christine F. Watkins
Rep. Francis D. Gibson	

### STAFF

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[www.le.utah.gov](http://www.le.utah.gov)

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aids and services for these meetings should call Nancy McPherson at 801-538-1032 or TTY 801-326-1634, giving her at least three working days' notice.

# **AGENDA**

## **REDISTRICTING COMMITTEE**

UTAH LEGISLATURE

Friday, August 19, 2011 • 9:00 a.m. • Rm 30 House Building

### **1. Committee Business**

- Call to order
- Approval of the minutes of the July 20, 2011 Rose Park and July 26, 2011 Park City and Vernal meetings.

### **2. Committee Review of Redistricting Plans**

*The Committee will review redistricting plans submitted by the public on the online redistricting tool. Members of the public who have submitted plans through the online redistricting tool may have the opportunity to briefly present and discuss their plans.*

- State School Board Plans
- State Senate Plans
- State House Plans
- Congressional Plans

### **3. Adjourn**

# Redistricting Committee

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**Monday, August 22, 2011**  
9:00 a.m.  
Room 30 • House Building

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Michael E. Christensen  
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# NOTICE OF MEETING

## Redistricting Committee

The committee chairs have scheduled the following meeting:

DATE: **Monday, August 22, 2011**  
TIME: **9:00 a.m.**  
PLACE: **House Building Room 30**

If committee members would like to be excused from the meeting, they may call John Cannon or Kimberly Heiner at 801-538-1032.

### COMMITTEE MEMBERS

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# AGENDA

## REDISTRICTING COMMITTEE

UTAH LEGISLATURE

Monday, August 22, 2011 • 9:00 a.m. • Rm 30 House Building

### 1. Committee Business

- Call to order

### 2. Redistricting Plans - Committee Discussion and Action

*The Committee will review redistricting plans for the State School Board and the State Senate and may take action on these plans.*

- State School Board Plans
- State Senate Plans

### 3. Committee Review of Redistricting Plans

*On Friday, August 19, the Committee reviewed redistricting plans submitted by the public on the online redistricting tool. At today's meeting, if there is time available and additional plans to review, the Committee may review plans submitted by the public.*

### 4. Adjourn

From: "Austin, Lorraine" <Lorrain.Austin@schools.utah.gov>  
To: "Allison Nicholson" <anicholson@utah.gov>  
Date: 8/18/2011 11:53 AM  
Subject: Board of Education Vote on Redistricting  
Attachments: Board of Ed redistricting ltr.pdf

Allison,

In its August 5, 2011 meeting the State Board of Education voted in support of the redistricting map, *Dave Thomas 5*. The vote was as follows:

In favor: Members David Thomas, David Crandall, Craig Coleman, Carol Murphy, Keith Buswell, Kim Burningham, Mark Openshaw, Dixie Allen

Opposed: Members Debra Roberts, Janet Cannon, Leslie Castle, Joel Coleman, Tami Pyfer

Absent: Members Laurel Brown, Michael Jensen

Lorraine

*Lorraine Austin*

*Secretary to the Board*

*Utah State Office of Education*

*(801) 538-7517*

# Redistricting Committee

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Monday, Sep 12, 2011  
10:00 a.m.  
Room 210 • Senate Building

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*For further information, please contact John Cannon at 801-538-1032*  
Prepared by the Office of Legislative Research and General Counsel



# REVISED NOTICE OF MEETING

## Redistricting Committee

The committee chairs have scheduled the following meeting:

DATE: **Monday, September 12, 2011**  
TIME: **10:00 a.m.**  
PLACE: **Senate Building Room 210**

If committee members would like to be excused from the meeting, they may call John Cannon or Kimberly Heiner at 801-538-1032.

Michael E. Christensen  
Director

John L. Fellows  
General Counsel

### COMMITTEE MEMBERS

Sen. Ralph Okerlund, Senate Chair  
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Sen. Benjamin M. McAdams	Rep. Don L. Ipson
Sen. Stuart C. Reid	Rep. Brian S. King
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# **AGENDA**

## **REDISTRICTING COMMITTEE**

UTAH LEGISLATURE

Monday, September 12, 2011 • 10:00 a.m. • Rm 210 Senate Building

### **1. Committee Business**

- Call to order
- Approval of the minutes of the September 7, 2011 Redistricting Committee meeting

### **2. Redistricting State Senate Plans - Committee Discussion and Action**

*The Committee will continue to review and take action on redistricting plans.*

- State Senate Plans
- State House Plans

### **3. Adjourn**

# Redistricting Committee

---

Wednesday, Sep 7, 2011  
9:00 a.m.  
Room 210 • Senate Building

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Prepared by the Office of Legislative Research and General Counsel



Michael E. Christensen  
Director

John L. Fellows  
General Counsel

## NOTICE OF MEETING

### Redistricting Committee

The committee chairs have scheduled the following meeting:

DATE: **Wednesday, September 7, 2011**  
TIME: **9:00 a.m.**  
PLACE: **Senate Building Room 210**

If committee members would like to be excused from the meeting, they may call John Cannon or Kimberly Heiner at 801-538-1032.

#### COMMITTEE MEMBERS

Sen. Ralph Okerlund, Senate Chair  
Rep. Kenneth W. Sumsion, House Chair

Sen. Gene Davis	Rep. Neal B. Hendrickson
Sen. Benjamin M. McAdams	Rep. Don L. Ipson
Sen. Stuart C. Reid	Rep. Brian S. King
Sen. Kevin T. Van Tassell	Rep. Todd E. Kiser
President Michael G. Waddoups	Speaker Rebecca D. Lockhart
Rep. Roger E. Barrus	Rep. Merlynn T. Newbold
Rep. Melvin R. Brown	Rep. R. Curt Webb
Rep. Gage Froerer	Rep. Christine F. Watkins
Rep. Francis D. Gibson	

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# AGENDA

## REDISTRICTING COMMITTEE

UTAH LEGISLATURE

Wednesday, September 7, 2011 • 9:00 a.m. • Rm 210 Senate Building

### 1. Committee Business

- Call to order
- Approval of the minutes of the August 19, 2011 and August 22, 2011 Redistricting Committee meetings

### 2. Redistricting Plans - Committee Discussion and Action

*At its August 22 meeting, the Committee discussed and adopted a base plan for the State School Board. At this meeting, the Committee will continue to review redistricting plans and will likely take further action on the State School Board Plan and take action on a state Senate plan.*

- State School Board Plans
- State Senate Plans

### 3. Adjourn

(Draft - Awaiting Formal Approval)  
**MINUTES OF THE  
REDISTRICTING COMMITTEE**

Friday, August 19, 2011 – 9:00 a.m. – Senate Building Room 210

**Members Present:**

Sen. Ralph Okerlund, Senate Chair  
Rep. Kenneth W. Sumsion, House Chair  
Sen. Gene Davis  
Sen. Benjamin M. McAdams  
President Michael G. Waddoups  
Sen. Kevin T. Van Tassell  
Rep. Roger E. Barrus  
Rep. Melvin R. Brown  
Rep. Gage Froerer  
Rep. Francis D. Gibson  
Rep. Neal B. Hendrickson  
Rep. Don L. Ipson  
Rep. Brian S. King  
Rep. Todd E. Kiser  
Rep. Christine F. Watkins  
Rep. R. Curt Webb

**Members Absent:**

Sen. Stuart C. Reid  
Speaker Rebecca D. Lockhart  
Rep. Merlynn T. Newbold

**Staff Present:**

Mr. John Q. Cannon, Managing Policy Analyst  
Mr. Leif Elder, Policy Analyst  
Mr. Joseph T. Wade, Policy Analyst  
Ms. Allison M. Nicholson, Policy Analyst  
Mr. Christopher M. McClelland, Research Assistant  
Mr. John L. Fellows, General Counsel  
Ms. Kimberly A. Heiner, Legislative Secretary  
Ms. Tracey Fredman, Legislative Secretary

**Note:** A list of others present, a copy of related materials, and an audio recording of the meeting can be found at [www.le.utah.gov](http://www.le.utah.gov).

**1. Committee Business**

Chair Sumsion called the meeting to order at 9:13 a.m.

**MOTION:** Sen. Van Tassell moved to approve the July 20, 2011 Rose Park minutes and the July 26, 2011 Vernal and Park City minutes. The motion passed unanimously with Rep. Watkins absent for the vote.

**2. Committee Review of Redistricting Plans**

Mr. Peter Corroon, Salt Lake County Mayor, said that Salt Lake County prefers a doughnut approach to congressional redistricting and asked the Committee to minimize the number of districts that Salt Lake County is split up into to keep communities of interest together.

Chair Sumsion said that he was planning on making a motion at Monday's meeting for the Committee to adopt a State School Board plan as a committee recommendation to the full Legislature. As part of this motion, he said he would also move that the committee authorize staff to make minor technical corrections to the plan to be subsequently approved at a final meeting of the Committee before the Legislature considers these plans in a special session. He then distributed a handout to the Committee containing the language of the motion.

**SCHOOL BOARD PLANS**

Committee staff distributed a handout listing state school board plans submitted on [RedistrictUtah.com](http://RedistrictUtah.com).

The Committee chairs distributed a letter from the Utah State Board of Education discussing their preference for plans. They also distributed a memorandum showing the Board of Education's

handout item 15). He also distributed a Utah Citizens' Counsel News Release that recommended a non-partisan citizens' committee to be created for redistricting.

Mr. Merrill Nelson, Utah Citizens Counsel, presented "UCC Senate Plan A-1" (senate handout item 16) and discussed the rationale of the plan.

Rep. Cox discussed his senate plan "Draft 1" (senate handout item 7) and explained the rationale of the plan.

Chair Okerlund discussed David Edward Garber's "Garber SDs B" (senate handout item 3), David Edward Garber's "Barber SDs C" (senate handout item 4), Adam Bass's "State Senate Maps" (senate handout item 5), Beau Sorensen's "Senate Redistricting" (senate handout item 6), and Jon Greiner's "Jon Greiner 1" (senate handout item 8). President Waddoups said he liked the "Jon Greiner 1" map because it illustrates that communities of interests are different for different people.

Chair Okerlund also discussed Robert Wren's "Senate redistribution" (senate handout item 9), Gary Hawes's "One Great Plan" (senate handout item 11), Gary Hawes's "new senate plan" (senate handout item 12), Chad S's "Chad Senate" (senate handout item 13), and Michael Jolley's "Michael Jolley Senate Districts" (senate handout item 14).

Mr. Gorman said that the Navajo nation has unique issues and should be taken into consideration in redistricting. He also said that the 2010 Native American population in senate district 27 is 8.5%. He said the Navajo Nation supports Adam Bass's "State Senate Maps" (senate handout item 5), Steve Clark's "Steven Clark\_State Senate I" (senate handout item 10), and the Utah Citizen Counsel's "UCC State Senate B" (senate handout item 15) because they follow the current district 27 line, preserving the Native American population within that district.

Dr. Sue Connor, Represent Me Utah, said that she opposes Steven Clark's "Steven Clark\_State Senate I" (senate handout item 10) map because his description said that he created the map with incumbents in mind. She said that she supports the Utah Citizen Counsel's "UCC State Senate B" (senate handout item 15) map because it keeps communities of similar interests together. She said that she also supports Rep. Cox's plan "Draft 1" (senate handout item 7) because it did not take incumbency into consideration. She responded to questions from the Committee.

Mr. Ken Froehle, Represent Me Utah, said that incumbency protection is not what the government needs.

Mr. Chris Sloan, Tooele County Republican Party, thanked the Committee for the work done on Redistricting. He said that Tooele county identifies more with the western side of Salt Lake County than they do with Utah County and asked the Committee to keep Tooele County as whole as possible.

Mr. Glen Wright, Fair Boundaries, said that Fair Boundaries is looking into a software that will allow them to see how many times county boundaries are crossed in proposed maps to give an objective number to compare maps with. He also said that Fair Boundaries will be publishing ratings on different presented maps. He responded to questions from the Committee.

Rep. King asked staff if there was a way to mathematically measure the plans to see how compact the boundaries are. Mr. Cannon said that there are several measures of compactness with the current Redistricting software.

without favoring any party or group.

Mr. John Hansen, citizen, presented and discussed a map that was not contained on the list titled "Plan: JAH for Utah."

Mr. Cannon clarified how Committee staff defined the classifications of two types of plans on the handout. Mr. Cannon said that proposed districts containing a mix of rural and urban communities were being referred to as pizza plans, whereas proposed district plans that did not contain a rural urban mix were referred to as doughnut plans.

Chair Sumsion reviewed the following congressional plans: Alex de la Torre's "Alex's Congressional Districts" (congressional handout item 1), Beau Sorensen's "Sorensen Plan" (congressional handout item 2), David Edward Garber's "Garber CDs" (congressional handout item 3), Jason Steffen's "Jason Utah Plan" (congressional handout item 7), Norman Allen's "normallen plan 1" (congressional handout item 11), Steve Swann's "Swann Congress Plan 1" (congressional handout item 12), Jeremy Johnson's "Turbo" (congressional handout item 14), Daniel Mejia's "Congress - Davis - Centered" (congressional handout item 23), and David Hulme's "4" (congressional handout item 25).

Chair Okerlund reviewed the following congressional plans: David Edward Garber's "Garber CDs B" (congressional handout item 5), John Evans' "Plan 1" (congressional handout item 8), Jon Stanard's "Stanard\_1 Submit" (congressional handout item 10), Brian Fabbi's "Congressional District" (congressional handout item 13), and Bob Bernick's "bobcong2" (congressional handout item 105).

Rep. King presented the Salt Lake City Council and Mayor's "Salt Lake City Congressional Map 2" (congressional handout item 120).

Sen. McAdams presented the Salt Lake City Council and Mayor's "Salt Lake City Congressional Map 1" (congressional handout item 121).

Mr. Gorman said that there are areas of Utah with a significant number of Native Americans, in particular the current Congressional District 2. He said that the Navajo Nation has similar interests with other Native Americans and together could be considered a community of interest.

Mr. Sloan, commented against the Salt Lake City Council and Mayor's "Salt Lake City Congressional Map 1" stating that Salt Lake County would overpower and likely silence Tooele County's voice in the future.

### **3. Adjourn**

**MOTION:** Sen. Davis moved to adjourn the meeting. The motion passed unanimously with Rep. Gibson absent for the vote.

Chair Sumsion adjourned the meeting at 2:20 p.m.

Ms. Sue Connor, Represent Me Utah, said she supports the "Dave Thomas 5" map because the State Board of Education recommended the plan. Chair Sumsion and Speaker Lockhart asked her how she saw supporting a map drawn by the State Board, which allowed the State Board of Education to choose their own constituents, was different than having the Legislature draw maps that allowed them to choose their own constituents, something that Ms. Connor had complained about in the past. Ms. Connor said that she sees the State Board of Education as providing public input and that she still supported the "Dave Thomas 5" map.

**MOTION:** Sen. Reid made a motion to adopt the "Dave Thomas 5" State School Board plan as a Committee recommendation to the full legislature pending the readjustment of Tooele County. He also authorized staff to make minor technical changes to the plan.

Speaker Lockhart said that she would like more time to look over the additional presented plans before making a Committee decision on which plan to support.

Mr. Fellows said that the goal of the Committee is to have a Committee report to submit to the legislature in advance of the prospective session. He said that in previous redistricting years, this report has had one recommended map for each of the congress, senate, house, and school board districts.

Rep. Newbold said that there were features of several proposed school board maps that she would like to incorporate into one map.

Sen. Davis suggested the Committee adopt a base map, with amendments made to it, with a final map adopted at a later time.

**SUBSTITUTE MOTION:** Sen. Davis moved to use "Dave Thomas 5" as the base school board map with later changes made from recommendations by the Committee.

Chair Sumsion spoke against both motions because the Dave Thomas 5 split up counties too many times.

President Waddoups said he did not support the Dave Thomas 5 Map because it split up several school districts multiple times. He said he would be more comfortable using Mr. Robert Horning's school map as base map.

**MOTION:** Speaker Lockhart moved to recess for 30 minutes. The motion passed unanimously with Rep. King absent for the vote.

Chair Okerlund dismissed the committee members at 10:18 and reconvened the meeting at 10:48 a.m.

Mr. Joel Coleman, State Board of Education, said that the school board was not strongly behind the "Dave Thomas 5" map and even considered not putting forward any school board map.

The Committee voted on Sen. Davis's substitute motion to use the "Dave Thomas 5" state school board map as the base map. The substitute motion failed with Sen. Davis and Sen. McAdams voting in favor.

**SUBSTITUTE MOTION:** Rep. Ipson moved to adopt the Robert Horning school board map with the Committee authorizing staff to make minor technical changes. The substitute motion passed

Minutes of the Redistricting Committee  
Aug 22, 2011  
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**MOTION:** Sen. Davis moved to adjourn. The motion passed unanimously.

Chair Okerlund adjourned the meeting at 2:08 p.m.

# **REVISED AGENDA**

## **REDISTRICTING COMMITTEE**

UTAH LEGISLATURE

Monday, August 22, 2011 • 9:00 a.m. • Rm 210 Senate Building

### **1. Committee Business**

- Call to order

### **2. Redistricting Plans - Committee Discussion and Action**

*The Committee will review redistricting plans for the State School Board and the State Senate and may take action on these plans.*

- State School Board Plans
- State Senate Plans

### **3. Committee Review of Redistricting Plans**

*On Friday, August 19, the Committee reviewed redistricting plans submitted by the public on the online redistricting tool. At today's meeting, if there is time available and additional plans to review, the Committee may review plans submitted by the public.*

### **4. Adjourn**

# AGENDA

## REDISTRICTING COMMITTEE

UTAH LEGISLATURE

Wednesday, September 7, 2011 • 9:00 a.m. • Rm 210 Senate Building

### 1. Committee Business

- Call to order
- Approval of the minutes of the August 19, 2011 and August 22, 2011 Redistricting Committee meetings

### 2. Redistricting Plans - Committee Discussion and Action

*At its August 22 meeting, the Committee discussed and adopted a base plan for the State School Board. At this meeting, the Committee will continue to review redistricting plans and will likely take further action on the State School Board Plan and take action on a state Senate plan.*

- State School Board Plans
- State Senate Plans

### 3. Adjourn

# Redistricting Committee

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Thursday, Sep 22, 2011  
9:00 a.m.  
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# NOTICE OF MEETING

## Redistricting Committee

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DATE: **Thursday, September 22, 2011**  
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# AGENDA

## REDISTRICTING COMMITTEE

UTAH LEGISLATURE

Thursday, September 22, 2011 • 9:00 a.m. • Rm 30 House Building

### 1. Committee Business

- Call to order
- Approval of the minutes of the September 12, 2011 Redistricting Committee

### 2. Redistricting Plans - Committee Discussion and Action

*In previous meetings the Committee adopted base maps for the State School Board, House, and Senate. At today's meeting the Committee will continue to review and take action on redistricting plans.*

- Congressional Plans
- State Senate Plans
- State House Plans
- State School Board Plans

### 3. Adjourn